

Message Text

CONFIDENTIAL

PAGE 01 STATE 087812
ORIGIN ACDA-12

INFO OCT-01 EUR-12 IO-13 ISO-00 PM-05 SIG-03 SOE-02
AF-10 ARA-10 CIAE-00 DODE-00 EA-10 H-01 INR-10
L-03 NASA-01 NEA-10 NSAE-00 OIC-02 SP-02 PA-01
DOE-15 CEQ-01 OES-07 SS-15 NSCE-00 SSO-00 ICAE-00
INRE-00 /146 R

DRAFTED BY ACDA/MA/IR:CCFLOWERREE/ACDA/MA:ANEIDLE
APPROVED BY IO:RBARRY
ACDA/D/C:AYARMOLINSKY
PM/DCA:CMARTHINSEN

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O R 052251Z APR 78
FM SECSTATE WASHDC
TO USMISSION USUN NEW YORK IMMEDIATE
INFO USMISSION GENEVA
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
USMISSION USNATO

C O N F I D E N T I A L STATE 087812

E.O. 11652: GDS

TAGS: PARM, UN, CCD

SUBJECT: DISARMAMENT MACHINERY: POSSIBLE CHANGES TO CCD.

REF: MOSCOW 06086

1. THE FOLLOWING GUIDANCE ON QUESTION OF POSSIBLE MODIFICATIONS TO OR SUBSTITUTION FOR THE CCD IS PROVIDED FOR MISSION'S USE IN CONSULTATIONS WITH SOVIETS AT OUTSET OF PREPCOM V. GUIDANCE FOR BROADER RANGE OF DISCUSSIONS ON MACHINERY QUESTIONS AT PREPCOM WILL BE SENT SEPARATELY.
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IN MEANTIME, US DEL SHOULD MAINTAIN PREVIOUS POSITION ON THESE ISSUES. ALLIES MAY BE INFORMED THAT WE ARE CONSULTING WITH SOVIETS ON THEIR VIEWS ABOUT CCD.

2. BASIC US OBJECTIVE IS TO INSURE THE MAINTENANCE OF A PRACTICAL AND EFFECTIVE NEGOTIATING BODY WHICH HAS THE ABILITY TO CONDUCT SERIOUS NEGOTIATIONS. AT THE SAME TIME

WE ARE PREPARED TO TRY TO ACCOMMODATE TO THE EXTENT POSSIBLE WIDESPREAD DESIRES: (1) TO CREATE CONDITIONS UNDER WHICH FRENCH NOW (AND CHINESE LATER) MIGHT BE WILLING TO PARTICIPATE IN MULTILATERAL ARMS CONTROL NEGOTIATIONS, (2) TO INCREASE PARTICIPATION BY NON-CCD COUNTRIES IN THE NEGOTIATING PROCESS, AND (3) TO LINK THE NEGOTIATING BODY MORE CLOSELY TO THE UN. WE WILL WISH TO EXPLORE CAREFULLY WITH SOVIETS THEIR VIEWS BEFORE FORMULATING A DEFINITIVE US POSITION.

3. IN INITIAL CONSULTATION WITH SOVIETS, DEL SHOULD REFER TO FACT THAT US AND SOVIETS ARE PARTIES WITH PRINCIPAL INTEREST IN CCD WHO HAVE IN PAST COOPERATED CONSTRUCTIVELY IN OPERATION OF ORGANIZATION. DEL SHOULD NOTE THAT DEVELOPING CLOSER RELATIONSHIP BETWEEN CCD AND UNGA DEPENDS ON CONTINUATION OF CONSENSUAL NATURE OF THAT RELATIONSHIP. WE WOULD THEREFORE EXPECT THAT ANY DECISION TO CHANGE RELATIONSHIP BETWEEN CCD OR SUCCESSOR ORGANIZATION AND UN WOULD BE ON THE BASIS OF CONSENSUS, INCLUDING THE CONSENT OF THE US AND THE USSR, AND THAT NEW NEGOTIATING BODY WOULD CONTINUE TO OPERATE ON CONSENSUS BASIS. WE STRONGLY BELIEVE IT WOULD BE HIGHLY DESIRABLE FOR SOVIETS AND OURSELVES TO PLAY LEADERSHIP ROLE IN SHAPING RESULTS WHICH ARE ACCEPTABLE TO US AND RESPONSIVE TO GROWING DESIRES FOR MODIFICATION OF NEGOTIATING MACHINERY. IN THIS CONTEXT DEL SHOULD SEEK SOVIET REACTIONS TO FOLLOWING POSSIBILITIES. CONFIDENTIAL

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(SPECIFIC ARRANGEMENTS CITED BELOW ARE ILLUSTRATIVE ONLY; THEY ARE NOT INTENDED TO LIMIT THE POSSIBILITIES FOR DISCUSSION.)

A) MUTUAL RENUNCIATION OF CO-CHAIRMANSHIP.

B) REPLACEMENT OF CO-CHAIRMAN BY ALTERNATIVE CHAIRMANSHIP ARRANGEMENTS. THIS COULD INCLUDE CONTINUATION OF THE PRESENT FORM OF ROTATING DAILY CHAIRMANSHIP, TOGETHER WITH ENHANCEMENT OF ROLE OF SYG'S SPECIAL REPRESENTATIVE IN CONSULTATIVE PROCESS AND MANAGEMENT OF COMMITTEE. WE WOULD ALSO BE PREPARED TO DISCUSS WITH SOVIETS POSSIBILITY OF A CHAIRMAN APPOINTED FOR SEVERAL YEARS BY THE SECRETARY GENERAL, IN CONSULTATION WITH THE COMMITTEE, AS A MEANS OF STRENGTHENING THE EXISTING RELATIONSHIP BETWEEN THE CCD AND UN.

C) MEMBERSHIP IN THE NEW FORUM COULD BE EXPANDED BEYOND THE PRESENT CCD MEMBERSHIP TO A TOTAL OF NOT MORE THAN 40, PREFERABLY LESS, IF A CONSENSUS DEVELOPS FOR SUCH AN ENLARGEMENT AND A SATISFACTORY FORMULA CAN BE FOUND. (A NEW EXPANDED ORGANIZATION WOULD PERMIT ALL PERMANENT

MEMBERS OF THE SECURITY COUNCIL TO TAKE A SEAT.)

D) ADMISSION OF NON-MEMBER STATES, WHICH REQUEST TO DO SO, TO PLENARY SESSIONS AS OBSERVERS BY INVITATION, AND PARTICIPATION BY NON-MEMBER STATES IN AD HOC WORKING GROUPS WHEN THE COMMITTEE AGREES THEY HAVE A CONTRIBUTION TO MAKE.

E) PROVIDING THE CCD WITH A NEW NAME, IF THIS IS GENERALLY DESIRED AND IF IT HELPS US PRESERVE THE ESSENTIAL CHARACTERISTICS OF THE CCD, E.G. CONSENSUS PROCEDURES, SMALL SIZE, AND CHARACTER AS A NEGOTIATING BODY.

4. DEL MAY INDICATE TO SOVIETS THAT AMONG PROPOSALS WHICH HAVE BEEN MADE TO WHICH WE, AND WE BELIEVE MOST OTHER CCD CONFIDENTIAL

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MEMBERS, HAVE NEGATIVE REACTIONS ARE THE FOLLOWING:

A) ADOPTING GA RULES OF PROCEDURE, I.E. VOTING ON ISSUES IN DISPUTE.

B) CHANGES IN CURRENT CCD MEMBERSHIP WITHOUT THE CONCURRENCE OF THE COMMITTEE, INCLUDING THE US AND USSR.

C) ANNUAL ROTATION OF MEMBERSHIP. (WE APPRECIATE MANY MEMBERS OF THE GA SUPPORT SUCH A MOVE, BUT ARE HOPEFUL OUR POSITION CAN BE ACCEPTED.)

5. SOVIETS MAY HAVE SUGGESTED IN THEIR CONVERSATIONS WITH FRENCH ON CCD MODIFICATIONS THAT CO-CHAIRMANSHIP MIGHT BE EXPANDED TO A KIND OF 4-POWER CHAIRMANSHIP (US, USSR, UK AND FRANCE) COMPOSED OF MEMBER STATES WHO ARE NUCLEAR POWERS. WE WOULD OPPOSE SUCH AN ARRANGEMENT AS LIKELY TO ENGENDER RESENTMENTS AND AS NOT BEING RESPONSIVE TO MAIN DESIRE OF OTHERS TO TERMINATE SPECIAL PRIVILEGES OF CO-CHAIRMEN.

6. IN INITIAL CONSULTATIONS DEL SHOULD MAKE CLEAR THAT OUR THINKING IS IN EXPLORATORY STAGE. THE FUTURE OF THE MULTILATERAL NEGOTIATING PROCESS WOULD BE MORE FAVORABLE IF THE US AND USSR WERE ABLE TO COORDINATE THEIR POSITIONS. SOVIETS SHOULD BE URGED, IF THEY ARE NOT NOW PREPARED TO DO SO, TO GIVE US REASONABLE DEFINITIVE VIEWS ON ISSUES RAISED ABOVE AS SOON AS POSSIBLE IN VIEW OF SHORT TIME REMAINING AND PRESSURE TO COMPLETE DOCUMENTS INCLUDING SECTION ON MACHINERY.

7. SHOULD SOVIETS HAVE ANY VIEWS ON OTHER STRUCTURAL ISSUES RAISED BY NON-ALIGNED SUCH AS PUBLIC ATTENDANCE CONFIDENTIAL

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AT MEETINGS, INDIAN PROPOSAL, ROLE OF FIRST COMMITTEE AS
FORUM FOR DISARMAMENT ISSUES EXCLUSIVELY, ETC., PLEASE
REPORT THEM. WE WILL HAVE FURTHER INSTRUCTIONS LATER ON
THESE MATTERS. VANCE

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ORIGIN ACDA-12

INFO OCT-01 ISO-00 /013 R

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DRAFTED BY: ACDA/MA/IR:MATT DALEY

APPROVED BY: ACDA/MA/IR:CLOWERREE

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O 280115Z APR 78

FM SECSTATE WASHDC

TO AMEMBASSY MOSCOW IMMEDIATE

C O N F I D E N T I A L STATE 087812

HOLD FOR AMB LEONARD AND ADAM YARMOLINSKY

FOLLOWING REPEAT STATE 087812 SENT ACTION USUN NEW YORK, INFO
GENEVA, LONDON, MOSCOW, PARIS, USNATO 05 APR 78

QUOTE C O N F I D E N T I A L STATE 087812

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THESE MATTERS. VANCE

UNQUOTE VANCE

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DISARMAMENT, POLICIES, PLANNING MEETINGS, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 05 apr 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Drafter: CCFLOWERREE/ACDA/MA:ANEIDLE
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780147-0830
Format: TEL
From: STATE
Handling Restrictions: n/a
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Line Count: 357
Litigation Code IDs:
Litigation Codes:
Litigation History:
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Message ID: bbf1edb5-c288-dd11-92da-001cc4696bcc
Office: ORIGIN ACDA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 7
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 78 MOSCOW 6086
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 16 jun 2005
Review Event:
Review Exemptions: n/a
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Review Release Date: n/a
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Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3062136
Secure: OPEN
Status: NATIVE
Subject: DISARMAMENT MACHINERY: POSSIBLE CHANGES TO CCD.
TAGS: PARM, PORG, US, UR, UN, CCD
To: USUN NEW YORK
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/bbf1edb5-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
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20 Mar 2014
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